



# EXECUTIVE BOARD DECISION

<b>REPORT OF:</b>	Executive Member for Health and Adult Social Care Executive Member for Children's Services
<b>LEAD OFFICERS:</b>	Director of Public Health Director of Children's Services
<b>DATE:</b>	10 November 2016

<b>PORTFOLIO/S AFFECTED:</b>	Health and Adult Social Care	Children's Services
<b>WARD/S AFFECTED:</b>	All	
<b>KEY DECISION:</b>	YES <input checked="" type="checkbox"/>	NO <input type="checkbox"/>

**SUBJECT:** Award of contract for the Public Health "Healthy Child Programme (0-19): Public Health Nursing Service"

## 1. EXECUTIVE SUMMARY

This paper summarises the process and outcome of a review of public health spend on Healthy Child Programme (0-19): Public Health Nursing Service, along with the re-tendering of this service to improve health outcomes and ensure compliance with EU Procurement Rules.

The Local Authority are mandated to ensure a number of Public Health Services for children and young people including:

- Five mandated Health Visitor contacts
- The National Child Measurement Programme (NCMP), a key element of the School Nursing Service, provided for all children in Year Reception and Year 6 in Blackburn with Darwen schools.

Following extensive stakeholder engagement and review of best practice guidelines, a number of public health contracts for children and young people have been brought together and re-designed into the new contract that has been procured. All included contracts were due to expire at the end of March 2017. Contracts in 2015/16 included in financial envelope and scope of the service include:

- Health Visiting Service
- School Nursing Service (including NCMP)
- Specialist Infant Feeding
- Public Health Third Sector commissions
  - Homestart
  - Facilitating Access to Universal Health Services for Young People

The new service contract, under a prime provider model, is for a 3 year period (with the option for extend for a further 1 + 1 years), commencing 1st April 2017. The newly procured service will be required to demonstrate commitment and ability to transform into an integrated/collaborative 'Start Well Locality Offer' with other Local Authority provided services for children and young people, in line with the wider strategic direction.

The tender process is now complete and a final decision is sought in order to notify the successful bidder by the 11<sup>th</sup> November 2016, with the intention to award the contract for commencement of delivery from 1<sup>st</sup> April 2017.

## 2. RECOMMENDATIONS

That the Executive Board:  
Approves the Award of Contract for the Healthy Child Programme (0-19): Public Health Nursing Service to

commence on the 1<sup>st</sup> April 2017 until 31<sup>st</sup> March 2020(22) to the highest scoring bidder.

### **3. BACKGROUND**

The annual public health grant awarded by the Department of Health includes funding for a list of inherited contracts from the NHS which have been subject to contract review over the past four years. Local Authority Public Health inherited the commissioning responsibilities for Health Visiting in October 2015 from NHS England, completing the full range of Public Health Services for children and young people aged 0-19 years, alongside School Nursing and other commissioned services which transferred in 2013.

Due to the introduction of the new 'light touch' European Union Procurement regime, and the end of all public health contracts included in the scope on 31<sup>st</sup> March 2017, it has been necessary to re-tender for a new contract to be in place for 1<sup>st</sup> April 2017.

The Healthy Child Programme Steering Group, comprising of Heads of Service from across Local Authority Directorates and CCG representatives, has been meeting to develop the strategic direction for progressive universal and Early Help Services for Children and Young People for over 18 months. The local strategic vision is to re-design and reframe the progressive universal offer for children and families under the national evidence base of The Healthy Child Programme utilising a collaborative locality model. The new model will improve effectiveness and offer efficiencies from streamlined delivery. Commissioned public health services will sit within this model alongside other Local Authority provided services; there is an opportunity for CCG commissioned services to also sit within this model at a later stage.

Additionally, the procurement of the new Healthy Child Programme (0-19) Public Health Nursing Service has been strongly influenced by a range of key stakeholders, service users and local people. Details of stakeholder engagement prior to the commencement of procurement are provided in the consultations section below. A Tender Expert Reference Group including experts from a range of organisations and disciplines has been involved in the development and evaluation of the tender process.

The collaborative locality model has allowed for cost efficiencies to be made in model design of public health services, the re-procurement has allowed for some re-investment of public health budget into Local Authority services (largely estates including Children's Centres), and further efficiencies have been made through the re-tendering process.

The procurement has been conducted via The CHEST e-procurement system and complies with the European Union procurement rules and the Council's own contract and procurement procedures. One bid was received and has been fully evaluated by a panel of Local Authority and CCG commissioners. It is recommended that the contract is awarded to the sole bidder in this procurement. This organisation has a long standing track record of delivery of community services for children and young people across Pan Lancashire. Through their application as prime provider, they have outlined their ability to meet the challenging service developments required within the new collaborative locality start well model and financial envelope. The bid outlines strong commitment to strengthening partnership working and leadership across providers of Healthy Child Programme services, an increased focus on Asset Based Community Development and innovative approaches to digital service delivery. The prime provider has also outlined the intention to subcontract to a number of other local providers who all have strong local track record of providing similar services.

The current provider of the Health Visiting and School Nursing Services in Blackburn with Darwen is Lancashire Care NHS Foundation Trust. Other services included in the scope of the new service model are currently provided by The Families' Health and Wellbeing Consortium, Homestart and East Lancashire Hospitals Trust.

### **4. KEY ISSUES & RISKS**

The provider has direct responsibility for a large number of outcome areas in the Public Health Outcomes Framework and Child Health Profile.

The model of delivery will strengthen the leadership role of the Specialist Community Public Health Nurse in co-ordination of the public health interventions within a multi-agency collaborative locality team. The service will utilise settings and population based approaches, including the further development of existing Asset Based Community Development approaches. A progressive universalism model will be utilised to reduce health inequalities, with the 'golden thread' of safeguarding throughout. This model will provide overall health

improvement and promotion of the '5 ways to wellbeing' which will be enhanced by working on an integrated basis with a range of interdependent organisations and networks.

Current providers were notified of commissioning intentions in June 2016 and asked to prepare TUPE lists. An open tender process commenced via the Council's CHEST system. One tenderer submitted a bid which was compliant and taken forward to the evaluation process.

A comprehensive tender evaluation process took place via a panel, which utilised scoring criteria taking account: Quality (55% of total); Innovation (7.5% of total); Value for Money (37.5% of total). With regards to Value for Money, a finance schedule was utilised within the procurement process to understand how the finances would be allocated to the providers within the prime provider model.

#### **Successful bidder:**

It is important that the successful bidder is informed of the outcome to enable a smooth transition, and within outlined timescales, to enable sufficient lead in and mobilisation time for the new service to begin 1st April 2017. A detailed plan has been developed and is on schedule to achieve the desired outcomes of this tender process. Some of the risk has been mitigated as all TUPE information and confidentiality statements have been received through the comprehensive process. The bidder has explained how they will also mitigate risks in relation to service mobilisation, such as transformation into the new collaborative delivery model, communications, workforce development, estates and premises, relocation of staff etc.

Through their initial bid and further clarification meeting and presentation, the successful bidder has stated a clear commitment to system and service transformation, and to delivery of the 12 underpinning model principles for the new collaborative locality 'Start Well' offer with wider interdependent services. The successful bidder has committed to financial payment by results based on achievement of underpinning delivery principles.

#### **Timescales:**

- Current contracts come to a natural end 31<sup>st</sup> March 2017
- Award of contract is planned for November 2016
- Service contract commencement 1<sup>st</sup> April 2017

## **5. POLICY IMPLICATIONS**

This commissioning process and the new service model development has been aligned to both local and national recommendations for children, young people and national Healthy Child Programme guidance, policy and quality standards, Blackburn with Darwen's Health and Wellbeing Strategy, Blackburn with Darwen's Transforming Lives Programme, Children's Partnership Board Priorities and Early Help Strategy, and will continue to consider implications with regards to a number of other developing strategic agendas.

The Social Value check list has been completed.

The Healthy Child Programme (0-19): Public Health Nursing Service has been tendered in line with national clinical guidelines; and evidence base has also been considered throughout the development of the model and will be stated as quality requirements within the finalised contract terms and conditions. A full reference list is available and includes but is not limited to:

- Healthy Child Programme – Pregnancy and the first five years of life (DH, 2009 – amended August 2010)
- Rapid Review to Update Evidence for the Healthy Child Programme 0–5 (Public Health England, 2015)
- The Children and Young People's Health Outcomes Strategy (DH, 2012)
- Health visitor implementation plan 2011-15: A call to action (DH, 2011)
- NHS Outcomes Framework 2014 to 2015 (DH, 2013)
- Public Health Outcomes Framework 2013 to 2016 (DH, 2014)
- Fair Society, Healthy Lives. A strategic review of health inequalities in England post 2010 (The Marmot Review, 2010)
- The Marmot Review (2010) Strategic Review of Health Inequalities in England, post- 2010
- Securing Excellence in Commissioning for the Healthy Child Programme 0 to 5 Years 2013 – 2015
- Working Together to Safeguard Children: A guide to interagency working to safeguard and promote the welfare of children (HM Government 2015)

- Department of Health (2014) Annual National Child Measurement Programme Guidelines
- Department of Health (2014) Maximising the school nursing team contribution to the public health of school-age Children – guidance to support the commissioning of public health provision for school-age Children 5-19
- Department of Health (2009) Healthy Child Programme – 5-19 years (amended August 2010)
- The Children Act 2004
- DH, DfE (March 2015) Statutory Guidance on Promoting the Health and Well-being of Looked After Children
- Blackburn with Darwen Integrated Strategic Needs Assessment: Emotional Health and Wellbeing of Children and Young People
- Local Review of School Nursing Service
- Everybody Centre Review
- Health of Looked After Children in Blackburn with Darwen Review (LJMU)

## 6. FINANCIAL IMPLICATIONS

The 0-19 Public Health Nursing Service prime provider contract will be funded by the Department of Health prevention grant.

Currently the annual cost of the services (2016/17) included in the scope of this tender is £4,583,190.

An 11% efficiency has been applied to the 2016/17 baseline funding for this service over the three year contract prior to the commencement of the tender due to an anticipated reduction of the Department of Health grant and public health savings plan. Some of this efficiency has been achieved through use of Local Authority Estates to host locality teams, and a recurrent allocation for estates has been agreed for the life of the contract.

A maximum budget as outlined below is available for the delivery of the Healthy Child Programme (0-19): Public Health Nursing Service over the 3 year contract:

Year of Contract	Year	Annual Contract Value (max. limit)
1	2017/18	£4,093,563
2	2018/19	£3,987,131
3	2019/20	£3,883,465
<b>Total 3 Year Contract Value</b>		<b>£11,964,160</b>

## 7. LEGAL IMPLICATIONS

EU Public Procurement Rules and the Council's Contract and Procurement Procedure Rules have been adhered to throughout the procurement process. All TUPE arrangements are to be considered by both the current and future service providers as set out within the terms and conditions of their contractual agreements. The final award of contract will be based on the adopted Blackburn with Darwen Public Health Contract, which has already been drawn up and agreed by Legal Services.

## 8. RESOURCE IMPLICATIONS

Public Health will continue to be the lead commissioners for this contract. Ongoing support will be required from the Integrated Strategic Commissioning team to ensure a safe transition and mobilisation of the service in addition to ongoing monitoring, review and development of the delivery model. During the time periods from award of contract, and over the first six months of implementation, continued support from Procurement, Finance and Legal Services will be required. Support will be required from Local Authority interdependent services in the transformation and transition of the new integrated model; resource to support this has been secured as part of the 0-5 years Healthy Child programme Workforce Review.

## 9. EQUALITY AND HEALTH IMPLICATIONS

**Please select one of the options below. Where appropriate please include the hyperlink to the EIA.**

Option 1  Equality Impact Assessment (EIA) not required – the EIA checklist has been completed.

**Option 2**  In determining this matter the Executive Member needs to consider the EIA associated with this item in advance of making the decision. *Please see attached document*

**Option 3**  In determining this matter the Executive Board Members need to consider the EIA associated with this item in advance of making the decision.

## 10. CONSULTATIONS

A range of consultative studies have been undertaken with Children, Young People, Parents, Teachers and Professional groups in Blackburn with Darwen in relation to Healthy Child Programme and wider health services for children and young people over the last 24 months. Insight from this engagement has been used to inform the delivery model and service specification. These consultations include:

- Blackburn with Darwen Integrated Strategic Needs Assessment: Emotional Health and Wellbeing of Children and Young People
- Blackburn with Darwen School Nursing Service Review 2014
- Healthwatch Blackburn with Darwen : Amplify Community Researchers Project 2015/16

A range of online questionnaires have been used by the Public Health department to consult on service delivery including with GPs and schools and education.

A series of three workshops have been held with a wide range of stakeholders to shape and influence the model tendered.

National engagement on Healthy Child Programme Services including a review of the School Nursing Service by the British Youth Council will also be used to inform the Service Specification.

Political engagement and consultation on the Healthy Child Programme model has been achieved via briefings for Executive Members and attendance at stakeholder consultation events.

## 11. STATEMENT OF COMPLIANCE

The recommendations are made further to advice from the Monitoring Officer and the Section 151 Officer has confirmed that they do not incur unlawful expenditure. They are also compliant with equality legislation and an equality analysis and impact assessment has been considered. The recommendations reflect the core principles of good governance set out in the Council's Code of Corporate Governance.

## 12. DECLARATION OF INTEREST

All Declarations of Interest of any Executive Member consulted and note of any dispensation granted by the Chief Executive will be recorded in the Summary of Decisions published on the day following the meeting.

<b>VERSION:</b>	0.01
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<b>DATE:</b>	01 September 2016
<b>BACKGROUND PAPER:</b>	